INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS

JUNE 30, 2008

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## OFFICIALS

Name	<u>Title</u>	Term <u>Expires</u>
	Board Of Education	
(I	Sefore September, 2007 Election)	
Scott McComb Seth Watkins Dale Fulk Larry Scherf Pallin Turner	President Vice President	2007 2008 2009 2008 2009
(.	After September, 2007 Election)	
Scott McComb Seth Watkins Dale Fulk Larry Scherf Pallin Turner	President Vice President	2011 2008 2009 2008 2009
	School Officials	
Paul Honnold	Superintendent	
Cindy VanFossen	District Secretary/ Treasurer	

## BRUCE D. FRINK

## Certified Public Accountant

## Independent Auditor's Report

## Member:

- American Institute of Certified Public Accountants
- Iowa Society of Certified Public Accountants

### Services:

- Individual & Corporate Tax Preparation, Partnerships, Estate & Trust
- · Year Round Tax Planning
- · Electronic Filing
- Payroll & Sales Tax Preparation
- · I.R.S. Representation
- · Monthly/Quarterly Write-Up
- Data Processing Services
- · Payroll Preparation
- Computerized Financial Statements
- Business/Personal Financial Planning
- · Bank Loan Assistance
- Section 105 Medical Plan Administration

## Plus:

- Over 30 years of Expertise and Experience
- Evenings & Saturdays Available by Appointment
- Extended Hours During Tax Season

To the Board of Education of Clarinda Community School District:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of Clarinda Community School District, Clarinda, Iowa, as of and for the year ended June 30, 2008, which collectively comprise the District's basic financial statements listed in the table of contents. These financial statements are the responsibility of District officials. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Clarinda Community School District at June 30, 2008, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated January 19, 2009 on our consideration of Clarinda Community School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 4 through 12 and 34 through 35 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

bruce@frinkcpa.com

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Clarinda Community School District's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the four years ended June 30, 2007 (which are not presented herein) and expressed unqualified opinions on those financial statements. Other supplementary information included in Schedules 1 through 9, including the Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments and Non-Profit Organizations, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

BRUCE D. FRINK
Certified Public Accountant

Bruce D. Frik

January 19, 2009

## MANAGEMENT'S DISCUSSION AND ANALYSIS

## CLARINDA COMMUNITY SCHOOL DISTRICT

Clarinda Community School District provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2008. We encourage readers to consider this information in conjunction with the District's financial statements, which follow.

## 2008 FINANCIAL HIGHLIGHTS

- General Fund revenues increased from \$8,837,176 in fiscal 2007 to \$9,299,580 in fiscal 2008 (a 5% increase), while General Fund expenditures increased from \$8,843,279 in fiscal 2007 to \$9,126,296 in fiscal 2008 (a 3% increase).
- The increase in General Fund revenues was primarily attributable to increases in local taxes and tuition related to the Clarinda Youth Academy. Educational services increased at the Academy and by state law are included in the financial records of the District. The increase in expenditures was due primarily to an increase in the negotiated salary and benefits and special education expenditures. The unreserved General Fund balance increased by less than 15 percent.
- The District continued its 28E sharing agreement with New Market Community School District. As of June 30, 2008, the New Market District is dissolving. Clarinda will receive students and property as a result.
- The School Infrastructure Local Option Sales Tax continues to be collected. It currently is being used for the retirement of long-term debt.
- The District's Capital Projects Fund was used to pay an additional \$435,000 of principal on general obligation bonds. This should save the property tax payers over \$75,000 in reduced interest payments over the next four years.
- The District's enrollment decreased by 56.0 students. This was partially offset by an increase of 13 students open enrolling in to Clarinda from other districts.

## USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the District's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Clarinda Community School District as a whole and present on overall view of the District's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Clarinda Community School District's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Clarinda Community School District acts solely as an agent or custodian for the benefit of those outside of the District.

Notes to financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the District's budget for the year.

Other Supplementary Information provides detailed information about the nonmajor governmental funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various programs benefiting the District.

Figure A-1 shows how the various parts of this annual report are arranged and relate to one another.

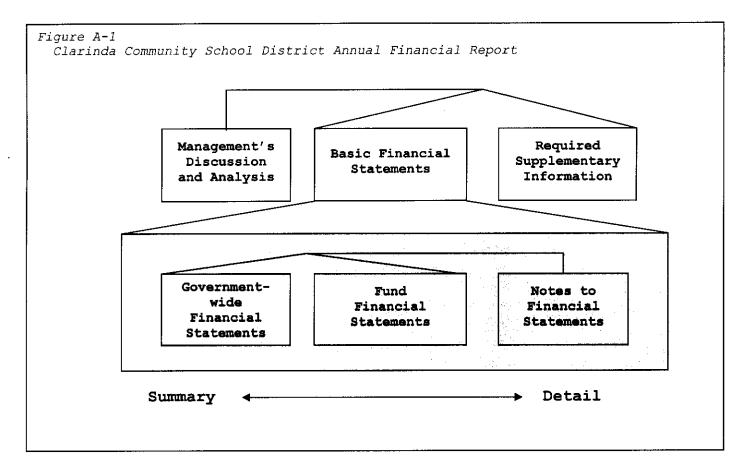


Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain.

Figure A-2
Major Features of the Government-wide and Fund Financial Statements

	Government-wide	Fund Statements		
	Statements	Governmental Funds	Proprietary Funds	Fiduciary Funds
Scope	Entire District (except fiduciary funds)	The activities of the District that are not proprietary or fiduciary, such as special education and building maintenance	Activities the District operates similar to private businesses: food services and adult education	Instances in which the district administers resources on behalf of someone else, such as scholarship programs
Required financial statements	• Statement of net assets • Statement of activities	• Balance sheet • Statement of revenues, expenditures and changes in fund balances	• Statement of net assets • Statement of revenues, expenses and changes in fund net assets • Statement of cash flows	• Statement of fiduciary net assets • Statement of changes in fiduciary net assets
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
Type of asset/ liability information	All assets and liabilities, both financial and capital, short-term and long-term	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both financial and capital, short-term and long-term	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid	All additions and deductions during the year, regardless of when cash is received or paid

## REPORTING THE DISTRICT'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

The government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Assets includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities, regardless of when cash is received or paid.

The two government-wide financial statements report the District's net assets and how they have changed. Net assets - the difference between the District's assets and liabilities - are one way to measure the District's financial health or financial position. Over time, increases or decreases in the District's net assets are an indicator of whether financial position is improving or deteriorating. To assess the District's overall health, additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities, need to be considered.

In the government-wide financial statements, the District's activities are divided into two categories:

- Governmental activities: Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property tax and state aid finance most of these activities.
- Business type activities: The District charges fees to help cover the costs of certain services it provides. The District's school nutrition and Cardinal Kids Zone programs are included here.

### Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds - not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds, or to show that it is properly using certain revenues, such as federal grants.

The District has three kinds of funds:

1) Governmental funds: Most of the District's basic services are included in governmental funds, which generally focus on (1) how much cash and other financial assets can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs.

The District's governmental funds include the General Fund, the Special Revenue Funds and Debt Service Fund.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2) Proprietary funds: Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the government-wide financial statements. The District's Enterprise Funds, one type of proprietary fund, are the same as its business type activities but provide more detail and additional information, such as cash flows. The District currently has two Enterprise Funds, the School Nutrition Fund and the Cardinal Kids Zone Fund.

The required financial statements for proprietary funds include a statement of net assets, a statement of revenues, expenses and changes in net assets and a statement of cash flows.

- 3) Fiduciary funds: The District is the trustee, or fiduciary, for assets that belong to others. These funds include Private-Purpose Trust Funds.
  - Private-Purpose Trust Fund The District accounts for outside donations for scholarships for individual students in this fund.

The District is responsible for ensuring the assets reported in the fiduciary funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the government-wide financial statements because it cannot use these assets to finance its operations.

The required financial statements for fiduciary funds include a statement of fiduciary net assets and a statement of changes in fiduciary net assets.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net assets - Figure A-3 below provides a summary of the District's net assets for the year ended June 30, 2008 compared to 2007.

			F	igure A-3			
		Co	ndensed St	atement of	Net Assets	3	
			(Express	ed in Thou	sands)		
	Govern	nental	Busines	s type	Tot	al	Total
	Activ	ities	Activi	ties	Dist	rict	Change
	June	30,	June	30,	June	30,	June 30,
	2008	2007	2008	2007	2008	2007	2007-08
Current assets	\$ 7,181	6,502	195	172	7,376	6,674	10.52%
Capital assets	8,152	8,456	37	50	8,189	8,506	- <u>3.73</u> %
Total assets	15,333	14,958	232	222	15,565	15,180	<u>2.54</u> %
Current liabilities	3,843	3,474	17	18	3,860	3,492	10.54%
Non-current liabilities	2,075	3,020			2,075	3,020	- <u>31.29</u> %
Total liabilities	5,918	6,494	<u>17</u>	18	5,935	6,512	- <u>8.86</u> %
Net Assets							
Invested in capital assets,							
net of related debt	6,077	5,436	37	50	6,114	5,486	11.45%
Restricted	1,688	1,582	-	_	1,688	1,582	6.70%
Unrestricted	1,650	1,446	178	154	1,828	1,600	14.258
Total net assets	\$ 9,415	8,464	215	204	9,630	8,668	11.108

The District's net assets grew by over 10% partially due to the increase in the General Fund.

Figure A-4 shows the changes in net assets for the year ended June 30, 2008 and 2007.

			F.	igure A-3			
		Co	ndensed Sta	tement of	Net Asset	5	
			(Express	ed in Tho	usands)		
	Govern	mental	Business	type	Tot	al	Total
	Activ	ities	Activi:	ties	Dist:	rict	Change
	June	30,	June	30,	June	30,	June 30,
	2008	2007	2008	2007	2008	2007	2007-08
Revenues:							
Program revenues:							
Charges for service and sales	\$ 1,661	1,443	237	235	1,898	1,678	13.11%
Operating grants, contributions							
and restricted interest	1,852	1,740	249	214	2,101	1,954	7.52%
General revenues:							
Property tax	2,818	2,563	-	-	2,818	2,563	9.95%
Income surtax	179	148	-	-	179	148	20.95%
Local option sales tax	527	620	-	_	527	620	-15,00%
Unrestricted state grants	3,744	3,873	_	_	3,744	3,873	-3.33%
Unrestricted investment	70	71	_	_	70	71	-1.41%
earnings							
Other	1	2			1	2	- <u>50.00</u> %
Total revenues	10,852	10,460	486	449	11,338	10,909	3.93%
Program expenses:							
Governmental activities:							
Instruction	6,337	6,319	_	_	6,337	6,319	0.28%
Support Services	2,825	2,552	_	_	2,825	2,552	10.70%
Non-instructional programs	- -	, -	488	436	488	436	11.93%
Other expenses	739	812	_	_	739	812	-8.99%
Total expenses	9,901	9,683	488	436	10,389	10,119	2.67%
Change in net assets	<u>\$ 951</u>	<u>777</u>	(2)	13	949	790	20.13%

Property tax and unrestricted state grants account for 58% of the total revenue. The District's expenses primarily relate to instruction and support services which account for 88% of the total expenses.

## Governmental Activities

Revenues for governmental activities were \$10,851,998 and expenses were \$9,901,520. The General Fund accounted for the majority of the increase in net assets.

The following table presents the total and net cost of the District's governmental activities: instruction, support services, and other expenses.

				Figure A	-5		
			Total and N	et Cost of Gove	rnmental Acti	vities	
				(Expressed in T	nousands)		
		Total (	Cost of Service	es	Net Co	ost of Services	
				Change			Change
		2008	2007	2007-08	2008	2007	2007-08
Instruction	\$	6,337	6,319	0.28%	3,342	3,622	-7.73%
Support Services		2,825	2,552	10.70%	2,625	2,416	8.65%
Other expenses		739	812	- <u>8.99</u> %	421	462	- <u>8,87</u> %
Totals	ş	9,901	9,683	2.25%	6,388	6,500	-1.72%

- The cost financed by users of the District's programs was \$1,661,476 (a 15% increase).
- Federal and state governments subsidized certain programs with grants and contributions totaling \$1,154,890 (a 9% increase).
- The net cost of governmental activities was financed with \$2,818,575 in property tax (a 10% decrease), \$3,744,354 in state foundation aid, and \$70,112 in interest income.

## Business Type Activities

Revenues of the District's business type activities were \$485,785 and expenses were \$487,517. The District's business type activities include the School Nutrition Fund. Revenues of these activities were comprised of charges for service, federal and state reimbursements and investment income.

## FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

As previously noted the Clarinda Community School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The financial performance of the District as a whole is reflected in its governmental funds as well. As the District completed the year, its governmental funds reported combined fund balances of \$3,204,597; ten percent above last year's ending fund balances of \$2,916,043.

This was primarily due to the increase in the General Fund.

## Governmental Fund Highlights

- The District attempted to maintain its General Fund balance by cutting expenses from portions of the budget that were not already obligated, such as supplies and maintenance items.
- The District used accumulated capital projects funds to prepay \$435,000 of general obligation bonds.

## Proprietary Fund Highlights

The Nutrition Fund decreased slightly due to increased food costs. The District has attempted to maintain prices at a reasonable level.

## BUDGETARY HIGHLIGHTS

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds. Although the budget document presents functional area expenditures or expenses by fund, the legal level of control is at the aggregated functional level, not at the fund or fund type level. The budget may be amended during the year utilizing similar statutorily prescribed procedures. A schedule showing the original and final budget amounts compared to the District's actual financial activity is included in the required supplementary information section of this report. Since the District does not adopt a budget for individual funds, budgets for the General Fund, Debt Service, Capital Project, Enterprise and Special Revenue Funds are not presented in the budgetary comparison on pages 34 and 35.

## Legal Budgetary Highlights

The District's total actual receipts were approximately \$148,000 more than the total budgeted receipts. The most significant change resulted in the District receiving more in miscellaneous local income than originally anticipated. This offset receiving less than expected from the state government.

Total expenditures were over \$3.1 million less than budgeted due primarily to the District's budget for the General Fund. It is the District's practice to budget expenditures at the maximum authorized spending through its line-item budget. As a result, the District's certified budget should always exceed the actual expenditures during the year. The District did not exceed the amounts budgeted in any of the functions. The District also did not exceed the General Fund unspent authorized budget.

## CAPITAL ASSET AND DEBT ADMINISTRATION

## Capital Assets

By the end of 2008, the District has invested more than \$8.1m (net of accumulated depreciation) in a broad range of capital assets including school buildings, athletic facilities, central kitchen, maintenance and administrative buildings, computer and audiovisual equipment, maintenance equipment, school buses, library holdings and textbooks. Total depreciation expense for the year exceeded \$390,000.

			Co	ndensed St	Figure A-6 atement of sed in Thou			
	-	Governm Activi		Busines: Activi		Tot. Distr		Total Change
		June	30,	June	30,	June	30,	June 30,
	2	8008	2007	2008	2007	2008	2007	2007-08
Land	\$	116	116	_	_	116	116	0.00%
Land improvements		990	1,052	-	_	990	1,052	-5.89%
Buildings	6	6,698	6,900		_	6,698	6,900	-2.93%
Furniture and equipment		348	388	37	43	385	431	- <u>10.67</u> %
Totals	<u>\$</u> 8	3,152	8,456	37	43	8,189	8,499	- <u>3.65</u> %

## Long-Term Debt

The District has \$490,000 of revenue bonds that will fully mature in 2011. The interest rates on this debt ranges from 4.70% to 4.80%. Payments will be made from proceeds of the school infrastructure and local option sales and services tax.

The District issued \$3,150,000 of general obligation bonds in 2005, of which \$1,585,000 is still outstanding at June 30, 2008. Debt Service property tax revenues plus \$790,000 of sales tax revenues were used to retire the existing general obligation bonds. The new bonds will fully mature in 2011, more than five years earlier than the original issue. The interest rates on the new bonds are more than 1.5% less than on the old debt. The District repaid principal of \$830,000 on the new debt in fiscal 2008.

	 ******	Figure A-7	
	Outstandin	ng Long-Term Obl:	igations
	 (Expr	essed in Thousan	ds)
	Tota	al	Total
	 Distr	ict	Change
	 June	30,	June 30,
	 2008	2007	2007-08
General obligation bonds	\$ 1,585	2,415	-34.37%
Revenue bonds	 490	605	- <u>19.01</u> %
Total	\$ 2,075	3,020	- <u>31.29</u> %

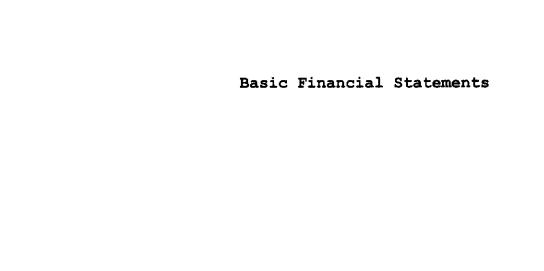
## ECONOMIC FACTORS BEARING ON THE DISTRICT'S FUTURE

At the time these financial statements were prepared and audited, the District was aware of existing circumstances that could significantly affect its financial health in the future:

- The District's enrollment decreased once again. Future enrollment trends are uncertain. Open enrollment in students from other districts increased by 13 students, offsetting part of the decline in resident students.
- Iowa law requires that unsettled salary negotiations for teachers go to mandatory arbitration. Invariably arbitrated settlements are higher than current levels of allowable growth in funding (not including the budget cuts after the contracts have been settled and people have been hired).
- Health insurance costs continue to be a concern for the District. Increased rates based on usage have brought this issue to the forefront when calculating the District's budget.
- Once again unfunded mandates are stretching the limits of not only the financial health of the District, but also the human resources aspect of the District. "No Child Left Behind", "Student Achievement and Teacher Quality Act", and "GASB 34", to name a few.
- The District maintains an agreement with Clarinda Youth Academy to administer some of their educational programs. Continuation of this agreement will continue to assist the District.
- The New Market District dissolved as of June 30, 2008. The financial impact of this action is not fully known at this time.

## CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Paul Honnold, Superintendent, Clarinda Community School District, 423 E Nodaway, Clarinda, IA 51632.



Statement of Net Assets

June 30, 2008

	Governmental Activities	Business Type Activities	Total
Assets			
Cash and pooled investments	\$ 2,901,807	168,808	3,070,615
Receivables:			
Property tax:			
Current year	33,253	-	33,253
Succeeding year	3,016,933	-	3,016,933
Income surtax	137,602	-	137,602
Due from other governments	296 <b>,</b> 979	-	296,979
Other receivables	794,114	-	794,114
Inventories	-	26,275	26,275
Capital assets, net of accumulated depreciation			
(note 3)	8,152,267	37,001	8,189,268
Total assets	15,332,955	232,084	15,565,039
Liabilities			
Accounts payable	753,023	-	753,023
Accrued salary and benefits	68,533	16,628	85,161
Accrued interest payable	4,726	-	4,726
Deferred revenue:			
Succeeding year property tax	3,016,933	<b></b>	3,016,933
Long term liabilities:			
Portion due within one year:			
General obligation bonds (note 4)	410,000	-	410,000
Revenue bonds (note 9)	120,000	-	120,000
Portion due after one year:			
General obligation bonds (note 4)	1,175,000	-	1,175,000
Revenue bonds (note 9)	370,000		370,000
Total liabilities	5,918,215	16,628	5,934,843
Net assets			
<pre>Invested in capital assets, net of related debt Restricted for:</pre>	6,077,267	37,001	6,114,268
Management fund	233,278	_	233,278
Debt service	95,599	_	95,599
Physical plant and equipment levy	272,893	-	272,893
Capital projects	1,085,789	_	1,085,789
Unrestricted	1,649,914	178,455	1,828,369
Total net assets	\$ 9,414,740	215,456	9,630,196

Statement of Activities

Year ended June 30, 2008

		Progran	Program Revenues			
	Ē	Charges for	Operating Grants, Contributions and Restricted	Governmental	Business Type	,
	expenses ses	Service	Turerest	ACLIVILLES	Activities	Total
Functions/Programs Governmental activities:						
Instruction:	\$ 6,337,303	1,551,086	1,443,948	(3,342,269)	1	(3, 342, 269)
Support services:						
Student services	308,591	ı	ı	(308,591)	ı	(308,591)
Instructional staff services	296,826	1	1	(296,826)	ı	(296,826)
Administration services	940,816	110,390	1	(830,426)	I	(830, 426)
Operation and maintenance of plant services	884,403	1	90,161	(794,242)	ı	(794,242)
Transportation services	394,618	1	1	(394,618)	ı	(394,618)
	2,825,254	110,390	90,161	(2,624,703)	1	(2,624,703)
Other expenditures:						
Interest on long-term debt	108,079	ı	8,933	(99, 146)	1	(99, 146)
Long-term debt services	675	I	ı	(675)	ı	(675)
Facilities acquisition and construction	9,050	1	ı	(6,050)	1	(6,050)
AEA flowthrough	308,916	1	308,916	1	ı	1
Depreciation (unallocated)*	312,243	1	1	(312,243)	1	(312,243)
	738,963	1	317,849	(421,114)	1	(421,114)
Total governmental activities	9,901,520	1,661,476	1,851,958	(6,388,086)	I	(6,388,086)

Statement of Activities

Year ended June 30, 2008

		Progran	Program Revenues			
	Expenses	Charges for Service	Operating Grants, Contributions and Restricted Interest	Governmental Activities	Business Type Activities	Total
Business type activities: Non-instructional programs: Food service operations Community service and education	486,301 1,216 487,517	236,830	248,955	1 1 !	(516) (1,216) (1,732)	(516) (1,216) (1,732)
Total	\$ 10,389,037	1,898,306	2,100,913	(6, 388, 086)	(1,732)	(6, 389, 818)
General revenues: Property tax levied for:						
General purposes Management fund				\$ 2,154,234	I 1	2,154,234
Capital outlay				56,818	1	56,818
Debt service				482,422	ı	482,422
Income surtax				178,757	ı	178,757
Local option sales tax				526,656	I	526,656
Unrestricted state grants				3,744,354	i	3,744,354
Unrestricted investment earnings				70,112	ı	70,112
Other				110	1	110
Total general revenues				7,338,564	!	7,338,564
Change in net assets				950,478	(1,732)	948,746
Net assets beginning of year				8,464,262	217,188	8,681,450
Net assets end of year				\$ 9,414,740	215,456	9,630,196

<sup>\*</sup> This amount excludes the depreciation that is included in the direct expense of the various programs.

Governmental Funds Balance Sheet

June 30, 2008

Cash and pooled investments

Due from other governments

Other receivables

Total assets

Succeeding year

Income surtax

Current year

Property tax:

Receivables:

	General	Management Levy	Debt Service	Capital Projects	Nonmajor Special Revenue	Total
Assets						
investments	\$ 1,193,048	231,803	89,895	947,848	439,213	2,901,807
ъ	25,402	1,475	5,704	F	672	33,253
year	2,313,611	150,000	483,715	1	69, 607	3,016,933
r governments	163,432	. 1	1 1	133,547	1 1	296,979
bles	789,720	1	I	4,394		794,114
89	\$ 4,622,815	383,278	579,314	1,085,789	509,492	7,180,688
Liabilities and Fund Balances						
ble	\$ 753,023	I	ı	ı	1	753.023
y and benefits	68,533	1	I	I	1	68,533
year property tax	2,313,611	150,000	483,715	t i	69,607	3,016,933
ilities	3,272,769	150,000	483,715		69,607	3,976,091
debt services	1	I	95,599	I	I	95,599
capital projects	1,350,046	233,278	1 1	1,085,789	439,885	1,085,789
balances	1,350,046	233,278	95, 599	1,085,789	439,885	3,204,597
lities and fund balances	\$ 4,622,815	383,278	579,314	1,085,789	509,492	7,180,688

## Total liabilities and fund balances

Reserved for capital projects

Unreserved

Total fund balances

Reserved for debt services

Fund balances:

Succeeding year property tax

Total liabilities

Income surtax

Accrued salary and benefits

Accounts payable

Liabilities:

Deferred revenue:

Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Assets

June 30, 2008

Total fund balances of governmental funds (Exhibit C)	\$ 3,204,597
Amounts reported for governmental activities in the Statement of Net Assets are different because:	
Income surtax receivable at June 30, 2008 is not recognized as income until received in the governmental funds, however it is shown as a revenue in the Statement of Activities.	137,602
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds.	8,152,267
Accrued interest payable on long-term liabilities is not due and payable in the current period and , therefore, is not reported as a liability in the governmental funds.	(4,726)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds.	
General obligation bonds payable \$ (1,585,000) Revenue bonds payable (490,000)	(2,075,000)
Net assets of governmental activities (Exhibit A)	\$ 9,414,740

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Fund

Year ended June 30, 2008

	General	Management Levy	Debt	Capital Projects	Nonmajor Special Revenue	Total
Revenues:						
Local sources:						
Local tax	\$ 2,317,297	125,101	482,422	526,657	56,818	3,508,295
Tuition	1,535,721	ı	1	Ì	i	1,535,721
Other	238,984	20,461	8,512	59,938	256,235	584,130
State sources	4,642,155	111	421	ı	50	4,642,737
Federal sources	565,423	1	I	ı	ı	565,423
Total revenues	9,299,580	145,673	491,355	586,595	313,103	10,836,306
Expenditures:						
Instruction:	6,052,146	48,725	1	1	236, 432	6,337,303
Support services:						
Student services	308,591	ı	1	1	ſ	308,591
Instructional staff services	357,533	I	ı	I	I	357,533
Administration services	936,216	4,600	ı	ı	ı	940,816
Operation and maintenance of plant services	852,027	49,970	ı	ı	ı	901,997
Transportation services	310,867	14,255	I	1	1	325, 122
	2,765,234	68,825	1	ı	1	2,834,059

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Fund

Year ended June 30, 2008

950,478

## CLARINDA COMMUNITY SCHOOL DISTRICT

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds to the Statement of Activities

Year ended June 30, 2008

Net change in fund balances - total governmental funds (Exhibit E)		\$ 288,554
Amounts reported for governmental activities in the Statement of Activities are different because:		
Income surtaxes not collected for several months after the District's fiscal year ends are not considered "available" revenues in the governmental funds and are included as deferred revenues. They are, however, recorded as revenues in the statement of activities		15,692
Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, those costs are reported in the Statement of Net Assets and are allocated over their estimated useful lives as depreciation expense in the Statement of Activities. The amounts of capital outlays and depreciation expense in the year are as follows:		
Capital outlays Depreciation expense	\$ 78,301 (381,739)	(303,438)
Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when due. In the Statement of Activities, interest expense is recognized as the interest accrues, regardless of when it is due.		4,670
Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. Current year repayments are as follows:		
Repaid		945,000

Change in net assets of governmental activities (Exhibit B)

## Combining Statement of Net Assets Proprietary Funds

June 30, 2008

	School Nutrition	Cardinals Kids Zone	Total
Assets			
Cash and pooled investments	\$ 153,342	15,466	168,808
Inventories	26,275	_	26,275
Capital assets, net of accumulated depreciation	37,001		37,001
Total assets	216,618	15,466	232,084
Liabilities			
Accrued salary and benefits	16,628		16,628
Net assets			
Invested in capital assets, net of related debt	37,001	-	37,001
Unrestricted	162,989	15,466	178,455
Total net assets	\$ 199,990	15,466	215,456

Combining Statement of Revenues, Expenses and Changes in Net Assets Proprietary Funds

Year ended June 30, 2008

	School Nutrition	Cardinals Kids Zone	Total
Operating revenue:			
Local sources:			
Charges for services	\$ 236,830		236,830
Operating expenses:			
Non-instructional programs:			
Food service operations:			
Salaries	133,544	-	133,544
Benefits	54,149	-	54,149
Services	983	-	983
Supplies	287,446	-	287,446
Depreciation	10,179		10,179
	486,301		486,301
Other enterprise operations:			
Supplies	_	1,216	1,216
Total operating expenses	486,301	1,216	487,517
Operating (loss)	(249,471)	(1,216)	(250,687)
Non-operating revenues:			
Interest on investments	5,060	_	5,060
State sources	5,777	-	5,777
Federal sources	238,118		238,118
	248,955		248,955
Change in net assets	(516)	(1,216)	(1,732)
Net assets beginning of year	200,506	16,682	217,188
Net assets end of year	\$ 199,990	15,466	215,456

Combining Statement of Cash Flows Proprietary Fund

Year ended June 30, 2008

	School Nutrition	Cardinals Kids Zone	Total
Cash flows from operating activities:			
Cash received from sale of services	\$ 236,830	_	236,830
Cash payments to employees for services	(193,351)	-	(193,351)
Cash payments to suppliers for goods or services	(267,192)	(1,216)	(268,408)
Net cash provided by (used in) operating activities	(223,713)	(1,216)	(224, 929)
Cash flows from non-capital financing activities:			
State grants received	5,777	-	5,777
Federal grants received	212,753		212,753
Net cash provided by non-capital financing activities	218,530		218,530
Cash flows from capital financing activities:			
Acquisition of fixed assets	(4,123)		(4,123)
Cash flows from investing activities:			
Interest on investments	5,060		5,060
Net (decrease) in cash and cash equivalents	(4,246)	(1,216)	(5,462)
Cash and cash equivalents beginning of year	157,588	16,682	174,270
Cash and cash equivalents end of year	\$ 153,342	15,466	168,808
Reconciliation of operating (loss) to			
net cash used in operating activities:			
Operating income (loss)	\$ (249,471)	(1,216)	(250,687)
Adjustments to reconcile operating (loss) to net cash (used in) operating activities:			
Depreciation	10,179	_	10,179
Commodities used	25,365	-	28,768
(Increase) in inventory	(4,128)	-	(4,128)
(Decrease) in accrued salary and benefits	(5,658)		(5,658)
	\$ (223,713)	(1,216)	(221,526)

## Non-cash investing, capital and financing activities:

During the year ended June 30, 2008, the District received federal commodities valued at \$25,365.

Statement of Fiduciary Net Assets Fiduciary Funds

June 30, 2008

	P	rivate Trusts	Agency
Assets			
Cash and pooled investments	\$	39,479	10,401
Liabilities			
Other payables			10,401
Net Assets			
Reserved for special purposes	\$	39,479	_

## Statement of Changes in Fiduciary Net Assets Fiduciary Funds

Year ended June 30, 2008

	Private Purpose Trust
Additions: Local sources: Interest on investments Contributions Total additions	\$ 158 7,023 7,181
Deductions: Support services: Other Total deductions	237 237
Change in net assets	6,944
Net assets beginning of year	32,535
Net assets end of year	<u>\$ 39,479</u>

## Notes to Financial Statements

June 30, 2008

## (1) Summary of Significant Accounting Policies

Clarinda Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades kindergarten through twelve and special education pre-kindergarten. The geographic area served includes the City of Clarinda, Iowa, and agricultural territory in Page County. The District is governed by a Board of Education whose members are elected on a non-partisan basis.

The District's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

## A. Reporting Entity

For financial reporting purposes, Clarinda Community School District has included all funds, organizations, agencies, boards, commissions and authorities. The District has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the District. Clarinda Community School District has no component units which meet the Governmental Accounting Standards Board criteria.

<u>Jointly Governed Organizations</u> - The District participates in a jointly governed organization that provides services to the District but does not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the Page County Assessor's Conference Board.

## B. Basis of Presentation

Government-wide Financial Statements - The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Statement of Net Assets presents the District's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt that are attributable to the acquisition, construction, or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the two preceding categories. Unrestricted net assets often have constraints on resources that are imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest that are restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements - Separate financial statements are provided for governmental, proprietary and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as other nonmajor governmental funds.

The District reports the following major governmental funds:

The General Fund is the general operating fund of the District. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenses, including instructional, support and other costs.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities.

The Management Levy Fund is utilized for the payment of insurance, unemployment and early retirement benefits.

The Debt Service Fund is utilized to account for the payment of interest and principal on the District's general long-term debt.

The District reports the following major proprietary funds:

The District's proprietary funds are the Enterprise, School Nutrition and Cardinal Kids Zone Funds. These funds are used to account for the food service and out of classroom education operations of the District.

The District also reports fiduciary funds which focus on net assets and changes in net assets. The District's fiduciary funds include the following:

The Private Purpose Trust Fund is used to account for assets held by the District under trust agreements which require income earned to be used to benefit individuals through scholarship awards.

The Agency Fund is used to account for assets held by the District as an agent of individuals, private organizations and other governments. The Agency Fund is custodial in nature, assets equal liabilities, and does not involve measurement of results of operation.

## C. Measurement Focus and Basis of Accounting

The government-wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected with 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments, and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, and then general revenues.

The proprietary fund of the District applies all applicable GASB pronouncements, as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's Enterprise Funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The District maintains its financial records on the cash basis. The financial statements of the District are prepared by making memorandum adjusting entries to the cash basis financial records.

## D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

<u>Cash, Pooled Investments and Cash Equivalents</u> - The cash balances of most District funds are pooled and invested. Investments are stated at fair value except for non-negotiable certificates of deposit which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, they have a maturity date no longer than three months.

<u>Property Tax Receivable</u> - Property tax in governmental funds are accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the Board of Education. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 14% per month penalty for delinquent payments; is based on January 1, 2006 assessed property valuations; is for the tax accrual period July 1, 2007 through June 30, 2008 and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April, 2007.

Due From Other Governments - Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> - Inventories are valued at cost using the first-in, first-out method for purchased items and government commodities. Inventories of proprietary funds are recorded as expenses when consumed rather than when purchased or received.

Capital Assets - Capital assets, which include property, furniture and equipment, are reported in the applicable governmental or business type activities columns in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the District as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	<u>Amount</u>
Land	\$ 2,000
Buildings	10,000
Improvements other than buildings	10,000
Furniture and equipment:	
School Nutrition Fund equipment	1,000
Other furniture and equipment	1,000

Property, furniture and equipment are depreciated using the straight line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives (In Years)
Buildings Improvements other than buildings Furniture and equipment	50 years 20-50 years 5-15 years

<u>Salaries and Benefits Payable</u> - Payroll and related expenditures for employees with annual contracts corresponding to the current school year, which is payable in July, have been accrued as liabilities.

Deferred Revenue - Although certain revenues are measurable, they are not available. Available means collectible within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent grant proceeds as well as property tax receivables and other receivables not collected within sixty days after year end.

Deferred revenue on the Statement of Net Assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

Compensated Absences - District employees accumulated a limited amount of earned but unused vacation for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability is deemed to be immaterial at June 30, 2008.

<u>Long-term liabilities</u> - In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the statement of net assets.

<u>Fund Equity</u> - In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose.

Restricted Net Assets - In the government-wide Statement of Net Assets, net assets are reported as restricted when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

## E. Budgeting and Budgetary Control

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2008, expenditures did not exceed the amounts budgeted in any of the four functions.

## (2) Cash and Pooled Investments

The District's deposits in banks at June 30, 2008 were entirely covered by Federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education and the Treasurer of the State of Iowa; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2008, the District had investments in the Iowa Schools Joint Investment Trust as follows:

## Amortized Cost

Diversified Portfolio

\$2,608,069

The investments are valued at an amortized cost pursuant to Rule 2a-7 under the Investment Company Act of 1940.

Interest rate risk - The District's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and use of the District.

Credit risk - The investments in the Iowa Schools Joint Investment Trust were rated Aaa by Moody's Investors Service.

## (3) Capital Assets

Capital assets activity for the year ended June 30, 2008 is as follows:

	Balance			Balance
	Beginning	T	D	End of
	of Year	<u>Increases</u>	Decreases	Year
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 115,863	_	_	115,863
Build	<u> </u>			
Capital assets being depreciated:				
Land Improvements	1,570,813	17,594	_	1,588,407
Buildings	11,056,226	-	-	11,056,226
Furniture and Equipment	1,181,260	60,707	8,036	1,233,931
Total capital assets being depreciated	13,808,299	78,301	8,036	13,878,564
Less accumulated depreciation for:				
Land Improvements	518,880	79,420	_	598,300
Buildings	4,156,807	201,105	-	4,357,912
Furniture and Equipment	<u>792,770</u>	101,214	8,036	885,948
Total accumulated depreciation	5,468,457	381,739	8,036	5,842,160
Total capital assets being depreciated, net	8,339,842	(303,438)		8,036,404
Governmental activities, capital assets, net	\$8,455,705	(303,438)	-	8,152,267
Business type activities:				
Furniture and equipment	\$ 116,220	4,123	5,115	115,228
Less accumulated depreciation	73,163	10,179	5,115	78,227
Business type activities capital assets, net	\$ 43,057	(6,056)		37,001
Depreciation expense was charged to the follow	wing functions	:		
Governmental activities:				
Support services:				6 60 406
Transportation				\$ 69,496
Unallocated				312,243
				381,739
Business Type activities:				c 10 170
Food service operations				\$ 10,179

## (4) General Obligation Bonds Payable

Details of the District's June 30, 2008 general obligation bonded indebtedness are as follows:

Year Ending June 30,	Interest Rates	<u>Interest</u>	Principal	<u>Total</u>
2009	3.400%	\$ 56,713	410,000	466,713
2010	3.550	42,772	425,000	467,772
2011	3.650	27,685	440,000	467,685
2012	3.850	11,625	310,000	321,625
Total		\$ <u>138,795</u>	1,585,000	1,723,795

## (5) Changes in Long-Term Debt

A summary of changes in long-term debt for the year ended June 30, 2008 is as follows:

	General Obligation Bonds	Revenue Bonds	Total
Balance beginning of year Additions Reductions	\$2,415,000 - 830,000	605,000 - 115,000	3,020,000 - 945,000
Balance end of year	\$ <u>1,585,000</u>	490,000	<u>2,075,000</u>

## (6) Pension and Retirement Benefits

The District contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, PO Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 3.90% of their annual salary and the District is required to contribute 6.05% of annual payroll for the year ended June 30, 2008. Contribution requirements are established by State statute. The District's contribution to IPERS for the years ended June 30, 2008, 2007, and 2006 were \$287,755, \$266,289, and \$256,677 respectively, equal to the required contributions for each year.

## (7) Risk Management

Clarinda Community School District is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance, except as described in the following paragraph. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

## (8) Area Education Agency

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the area education agency. The District's actual amount for this purpose totaled \$308,916 for year ended June 30, 2008 and is recorded in the General Fund by making a memorandum adjusting entry to the cash basis financial statements.

## (9) Revenue Bonds Payable

Details of the District's June 30, 2008 School Infrastructure Sales and Services Tax Revenue bonded indebtedness are as follows:

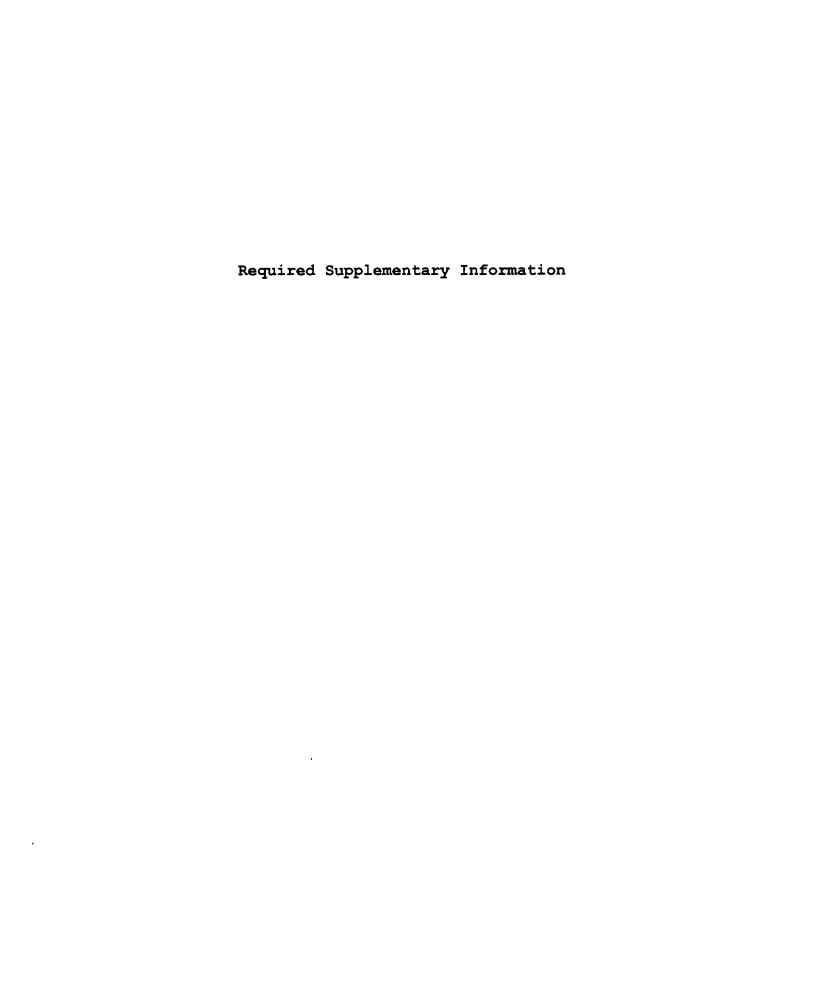
Year Ending June 30,	Interest Rates	Interest	Principal	<u>Total</u>
2009	4.70%	\$20,580	120,000	140,580
2010	4.80	14,640	130,000	144,640
2011	4.80	5,760	<u>240,000</u>	245,760
Total		\$40,980	490,000	530,980

## (10) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2008 is as follows:

Transfer to	Transfer from	Amount
Debt Service	Capital Projects	\$576,303
Capital Projects	Physical Plant and Equipment Levy	66,690
		\$ <u>642,993</u>

Transfers generally move revenues from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.



Budgetary Comparison Schedule of Revenues, Expenditures/Expenses and Changes in Balances - Budget and Actual - All Governmental Funds and Proprietary Funds

Required Supplementary Information

Year ended June 30, 2008

	Governmental Fund Types Actual	Proprietary Fund Type Actual	Total Actual	Budgeted Amounts Original Fine	Amounts Final	Final to Actual Variance
Revenues Local sources State sources Federal sources	\$ 5,628,146 4,642,737 565,423	241,890 5,777 238,118	5,870,036 4,648,514 803,541	5,654,748 4,741,558 778,000	5,654,748 4,741,558 778,000	215,288 (93,044) 25,541
Total revenues	10,836,306	485,785	11,322,091	11,174,306	11,174,306	147,785
Expenditures Instruction Support services	6,337,303	1 1	6,337,303 2.834,059	7,508,774	7,508,774	1,171,471
Non-instructional programs Other expenditures	1,376,390	487,517	487,517	1,258,934 1,891,819	1,258,934 1,891,819	771,417 515,429
Total expenditures	10,547,752	487,517	11,035,269	14,144,816	14,144,816	3,109,547
Excess of revenues over expenditures	288,554	(1,732)	286,822	(2,970,510)	(2,970,510)	3,257,332
Other financing sources (uses)			1	1	1	1
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses	288,554	(1,732)	286,822	(2,970,510)	(2,970,510)	3,257,332
Balance beginning of year	2,916,043	217,188	3,133,231	3,015,420	3,015,420	117,811
Balance end of year	\$ 3,204,597	215,456	3,420,053	44,910	44,910	3,375,143

See accompanying independent auditor's report.

Notes to Required Supplementary Information - Budgetary Reporting

Year ended June 30, 2008

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standard Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds, except Private Purpose Trust and Agency Funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on a GAAP basis.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures known as functions, not by fund or fund type. These four functions are instruction, support services, non-instructional programs and other expenditures. Although the budget document presents function expenditures or expenses by fund, the legal level of control is at the aggregated functional level, not by fund. The Code of Iowa also provides that District expenditures in the General Fund may not exceed the amount authorized by the school finance formula.

During the year ended June 30, 2008, expenditures did not exceed the amounts budgeted in any of the functions. The District did not exceed the General Fund unspent authorized budget.

Other Supplementary Information

Combining Balance Sheet Nonmajor Special Revenue Funds

June 30, 2008

	Physical Plant and Equipment Levy	Student Activity	Total
Assets			
Cash and pooled investments Property tax receivable:	\$ 272,221	166,992	439,213
Current year	672	_	672
Succeeding year	69,607		69,607
Total assets	\$ 342,500	166,992	509,492
Liabilities and Fund Balannce			
Liabilities:			
Deferred revenue:			
Succeeding year property tax	\$ 69,607		69,607
	<u>69,607</u>		69,607
Fund balance:			
Unreserved fund balance	272,893	166,992	439,885
Total liabilities and fund balance	\$ 342,500	166,992	509,492

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Special Revenue Funds

	Physical Plant and Equipment Levy	Student Activity	Total
Revenues:			
Local sources:			
Local tax	\$ 56,818	_	56,818
Other	9,602	246,633	256,235
State sources	50		50
Total revenues	66,470	246,633	313,103
Expenditures:			
Instruction:	_	236,432	236,432
Other expenditures:			
Facilties acquisition and construction	9,050		9,050
Total expenditures	9,050	236,432	245,482
Excess of revenues over expenditures	57,420	10,201	67,621
Other financing (uses):			
Operating transfers out	(66,690)	<del>-</del>	(66,690)
Excess (deficiency) of revenues over (under) expenditures			
and other financing uses	(9,270)	10,201	931
Fund balances beginning of year	282,163	156,791	438,954
Balance end of year	\$ 272,893	166,992	439,885

Schedule of Changes in Special Revenue Fund, Student Activity Accounts

	Balance Beginning	_		Balance End of
Account	of Year	Revenues	Expenditures	Year
DISTRICT-WIDE ACCOUNTS				
Paperback Books	\$ 137	5,473	5,272	338
Field Trips	860	1,869	1,869	860
Athletic Booster Club	_	1,956	1,956	_
Wrestling Boosters	68	1,774	1,824	18
Band Booster Club	252	8,162	8,217	197
Partners in Education	2,433	8,198	6,086	4,545
Student Activity Interest	5,060	6,794	7,060	4,794
Elementary Track Program	2	191	190	3
Gate Receipts	56,630	7,447	39,013	25,064
	65,442	41,864	71,487	35,819
HIGH SCHOOL CLUBS AND ORGANIZATIONS				
Drama	1,190	3,810	_	5,000
Music Resale	496	1,251	1,264	483
Activity Tickets	7,106	8,082	15,188	-
Annual	4,756	2,864	2,030	5,590
Concessions	7,920	40,477	41,820	6,577
Cheerleaders	4,366	7,338	8,214	3,490
Honor Society	315	685	_	1,000
Student Council	1,939	1,089	913	2,115
Spanish Club	33	-	-	33
AFS Students	178	_	_	178
Thespian Club	3,040	8,911	10,257	1,694
Weightlifting Club	4,007	1,245	1 <b>,</b> 975	3,277
FFA	8,094	26,465	23,801	10,758
FCCLA	1,103	9,128	9,814	417
Activities Resale	837	8,233	7,674	1,396
Alternative HS Concessions	294	_	-	294
Class of 2007	291	_	291	
Class of 2008	1,926	7,633	9,559	
Class of 2009	2,525	4,262	4,838	1,949
Class of 2010	1,784	3,230	1,690	3,324
Class of 2011	_	2,926	1,452	1,474
REACH Leadership Team	392	<del></del>		392
	52,592	137,629	140,780	49,441
HIGH SCHOOL ATHLETICS				
Cross Country	801	699	_	1,500
Golf	354	1,146	_	1,500
Boys Basketball	645	3,355	-	4,000
Football	1,901	6,099	_	8,000
Baseball	(171)	4,171	-	4,000

Schedule of Changes in Special Revenue Fund, Student Activity Accounts

	Balance Beginning			Balance End of
Account	of Year	Revenues	Expenditures	Year
HIGH SCHOOL ATHLETICS (continued)				
Boys Track	1,112	2,388	_	3,500
Boys Tennis	990	_	180	810
Wrestling	922	2,578	_	3,500
Girls Basketball	1,242	2,758	_	4,000
Volleyball	330	3,670	-	4,000
Softball	576	3,424	-	4,000
Girls Track	1,621	1,879	-	3,500
Girls Tennis	607	393	-	1,000
Athletic Director	9,751	8,249	_	18,000
	20,681	40,809	180	61,310
MIDDLE SCHOOL CLUBS AND ORGANIZATIONS				
Activity Tickets	3,850	3,902	7,752	_
Teachers	20	_	-	20
Science Fair	492	162	177	477
Music Resale	693	3,251	2,964	980
Yearbook	1,003	1,645	2,148	500
Student Council	1,776	3,806	3,803	1,779
Fiesta Bowl	42	-	-	42
Kirsch Vocational Fundraising	228	-	_	228
Activities Resale	1,229	3,864	2,803	2,290
IAMLE Conference	275			275
	9,608	16,630	19,647	6,591
MIDDLE SCHOOL ATHLETICS				
Track	241	1,259	_	1,500
Boys Basketball	980	720	-	1,700
Football	1,609	891	-	2,500
Wrestling	525	475	_	1,000
Girls Basketball	448	1,052	-	1,500
Volleyball	977	523		1,500
	4,780	4,920	<del></del>	9,700
ELEMENTARY SCHOOL ORGANIZATIONS				
Teachers	3,500	1,077	658	3,919
Jump Rope For Heart	188	3,704	3,680	212
<del>-</del>	3,688	4,781	4,338	4,131
Total	\$ 156,791	246,633	236,432	166,992

Combining Schedule of Fiduciary Net Assets Private Purpose Trust Funds

June 30, 2008

Swanson Fund	569	569	569	569
Port Stitt Estate	73	73	73	73
CEA Scholarship	1,148	1,148	1,148	1,148
HS Teachers Scholarship Fund	2,081	2,081	2,081	2,081
Evelyn Warren Memorial	73	73	73	73
Y-Teen Scholarship	\$ 2,607	\$ 2,607	\$ 2,607	\$ 2,607

Cash and pooled investments

Assets

Reserved for scholarships

Net Assets

### Combining Schedule of Fiduciary Net Assets Private Purpose Trust Funds

### June 30, 2008

Mary Sperry Vernon Memorial Baker Scholarship Scholarship Total		39, 479	39,479		225 31,571 39,479
Spinler Memorial Scholarship		503	503		503
P. Mascher Memorial Scholarship		\$ 629	\$ \$		\$ 629
	Assets	Cash and pooled investments		Net Assets	Reserved for scholarships

39,479

503

629

### Combining Schedule of Changes in Fiduciary Net Assets Private Purpose Trusts

	Y-Teen Scholarshin	Evelyn Warren Memorial	HS Teachers Scholarship	CEA	Port Stitt	Swanson
	4	Ter Town	2000	SCHOTALSHIP	Escare	Fulld
Additions: Local sources:						
Interest on investments	\$ 23	I	I	135	ı	I
Contributions	1	1	1,991	1	1	ŀ
	23	1	1,991	135		1
Deductions:						
Instruction: Regular instruction:						
Other	1	1	237	I	ı	I
			237		1	
Change in net assets	23	I	1,754	135	I	l
Net assets beginning of year	2,584	73	327	1,013	73	569
Net assets end of year	\$ 2,607	73	2,081	1,148	73	569

Combining Schedule of Changes in Fiduciary Net Assets Private Purpose Trusts

Total	158 7,023 7,181	237	6,944	32,535	39,479
Vernon Baker Scholarship	5,032	1   1	5,032	26,539	31,571
Sperry Scholarship	1 1 1	1 1	ı	225	225
Spinler Memorial Scholarship	1 1 1	1   1	ı	503	503
P. Mascher Memorial Scholarship	W-	1   1	1	629	\$ 629
	Additions: Local sources: Interest on investments Contributions	Deductions: Instruction: Regular instruction: Other	Change in net assets	Net assets beginning of year	Net assets end of year

See accompanying independent auditor's report.

Combining Schedule of Fiduciary Net Assets
Agency Funds

June 30, 2008

	N 	urse's Fund	American Field Service	Bossingham Fund	Ed Butler Memorial Fund	Total
Assets						
Cash and pooled investments	\$	7,335	572	2,052	442	10,401
	\$	7,335	572	2,052	442	10,401
Liabilities						
Other payables	\$	7,335	572	2,052	442	10,401
	\$	7,335	572	2,052	442	10,401

Combining Schedule of Changes in Fiduciary Assets and Liabilities  ${\tt Agency\ Funds}$ 

June 30, 2008

	Nurse's Fund	American Field Service	Bossingham Fund	Ed Butler Memorial Fund	Pamida Foundation Fund	Total
Balance beginning of year	\$ 6,551	572	2,080	477	548	10,228
Additions: Contributions	1,120	<u> </u>	3,000	600	<u></u>	4,720
Deductions: Miscellaneous	336	<u> </u>	3,028	635	548	4,547
Balance end of year	\$ 7,335	572	2,052	442		10,401

Schedule of Revenues by Source and Expenditures by Function  ${\tt All\ Governmental\ Funds}$ 

For the Last Five Years

		Modif	ied Accrual Ba	asis	
	2008	2007	2006	2005	2004
Revenues:					
Local sources:	<b>.</b>	2 222 572	2 014 215	2 122 655	2 272 224
Local tax	\$ 3,508,295	3,329,578	3,214,315	3,133,655	3,270,094
Tuition	1,535,721	1,340,106	1,289,544	1,211,801	977,902
Other	584,130	549,427	418,243	470,490	424,448
State sources	4,642,737	4,687,776	4,231,693	3,973,876	3,758,827
Federal sources	565,423	552,471	608,309	487,546	430,049
Total	\$ 10,836,306	10,459,358	9,762,104	9,277,368	8,861,320
Expenditures:					
Instruction	\$ 6,337,303	6,319,374	6,028,470	6,061,203	5,459,715
Support services:	, -,,	- <b>, ,</b> - · ·	-,,	-,,	
Student	308,591	301,676	286,289	314,785	312,853
Instructional staff	357,533	345,284	180,067	61,141	125,829
Administration	940,816	905,626	865,768	722,024	710,941
Operation and maintenance					
of plant	901,997	814,612	802,665	717,553	771,170
Transportation	325,122	291,716	267,205	233,413	257,004
Other expenditures:					
Facilities acquisition	9,050	164,834	79,298	423,414	_
Debt Service	•				
Principal	945,000	495,000	450,000	350,000	330,000
Interest and service charges	113,424	131,865	166,473	306,487	284,448
AEA flowthrough	308,916	306,881	277,759	269,609	269,509
Total	\$ 10,547,752	10,076,868	9,403,994	9,459,629	8,521,469

### Schedule of Expenditures of Federal Awards

Year ended June 30, 2008

Grantor/Program	CFDA Number	Grant Number	Expenditures
Indirect:			
Department of Agriculture:			
Iowa Department of Education:			
Food Distribution	10.550	FY08	\$ 25,365
School Nutrition Cluster Programs:			
National School Breakfast Program	10.553	FY08	29,477
Fresh Fruit and Vegetable Program	10.582	FY08	46,218
National School Lunch Program	10.555	FY08	136,558
			212,253
Department of Education:			
Iowa Department of Education:			
Title I Grants to Local Educational Agencies	84.010	1197-G-08	103,138
Title I Grants to Local Educational Agencies	84.010	1197-GC-08	4,076
Title I Grants to Local Educational Agencies	84.010	1197-D-08	335,344
			442,558
Safe and Drug-Free Schools and Communities -			
States Grants	84.186	FY08	3,416
Innovative Education Program Strategies	84.298	FY08	1,563
Grants for Assessments and Related Activities	84.369	FY08	8,274
Improving Teacher Quality - States Grants	84.367	FY08	48,094
Iowa Western Community College			
Vocational Education - Basic Grants to States	84.048	FY08	10,109
Loess Hills Area Education Agency 13			
Special Education - Grants to States	84.027	FY08	50,873
Total			\$ 802,505

Basis of Presentation - The Schedule of Expenditures of Federal Awards includes the federal grant activity of Clarinda Community School District and is presented in conformity with the accrual or modified accrual basis of accounting. The information on this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

### BRUCE D. FRINK

### Certified Public Accountant

### Member:

- American Institute of Certified Public Accountants
- Iowa Society of Certified Public Accountants

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- Individual & Corporate Tax Preparation, Partnerships, Estate & Trust
- · Year Round Tax Planning
- · Electronic Filing
- Payroll & Sales Tax Preparation
- I.R.S. Representation
- · Monthly/Quarterly Write-Up
- Data Processing Services
- · Payroll Preparation
- Computerized Financial Statements
- Business/Personal Financial Planning
- · Bank Loan Assistance
- Section 105 Medical Plan Administration

### Plus:

- Over 30 years of Expertise and Experience
- Evenings & Saturdays Available by Appointment
- Extended Hours During Tax Season

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Board of Education of Clarinda Community School District:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the Clarinda Community School District as of and for the year ended June 30, 2008, which collectively comprise the District's basic financial statements listed in the table of contents, and have issued our report thereon dated January 19, 2009. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Clarinda Community School District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of Clarinda Community School District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Clarinda Community School District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a certain deficiency in internal control over financial reporting that we consider to be a significant deficiency including deficiencies we consider to be material weaknesses.

A control deficiency exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Clarinda Community School District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with U.S. generally accepted accounting principles such that there is more than a remote likelihood a misstatement of Clarinda Community School District's financial statements that is more than inconsequential will not be prevented or detected by Clarinda Community School District's internal control. We consider the deficiencies in internal control described in Part II of the accompanying Schedule of Findings and Questioned Costs to be significant deficiencies in internal control over financial reporting.

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A material weakness is a significant deficiency, or combination of significant deficiencies that result in more than a remote likelihood a material misstatement of financial statements will not be prevented or detected by Clarinda Community School District's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, the significant deficiency described above, item 08-II-A, we believe is a material weakness.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Clarinda Community School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. We noted no instances of non-compliance or other matters to be included in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2008 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the District. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Clarinda Community School District and other parties to whom Clarinda Community School District may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Clarinda Community School District during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

BRUCE D. FRINK Certified Public Accountant

Bruce D. Frisk

January 19, 2009

### BRUCE D. FRINK

### Certified Public Accountant

Independent Auditor's Report on Compliance with Requirements

Applicable to Each Major Program and on Internal Control

over Compliance in Accordance with OMB Circular A-133

To the Board of Education of Clarinda Community School District:

### Compliance

We have audited the compliance of Clarinda Community School District with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended June 30, 2008. Clarinda Community School District's major federal programs are identified in Part I of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grant agreements applicable to each of its major federal programs is the responsibility of Clarinda Community School District's management. Our responsibility is to express an opinion on Clarinda Community School District's compliance based on our audit.

We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States and OMB Circular A-133, Audits of States, Local Governments and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Clarinda Community School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Clarinda Community School District's compliance with those requirements.

In our opinion Clarinda Community School District complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2008.

### Internal Control Over Compliance

The management of Clarinda Community School District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grant agreements applicable to federal programs. In planning and performing our audit, we considered Clarinda Community School District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Clarinda Community School District's internal control over compliance.

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- · Monthly/Quarterly Write-Up
- · Data Processing Services
- · Payroll Preparation
- Computerized Financial Statements
- Business/Personal Financial Planning
- · Bank Loan Assistance
- Section 105 Medical Plan
   Administration

### Plus:

- Over 30 years of Expertise and Experience
- Evenings & Saturdays Available by Appointment
- Extended Hours During Tax Season

202 Central Avenue East P.O. Box 241 Clarion, IA 50525 Phone: (515) 532-6659 Fax: (515) 532-3677 bruce@frinkepa.com Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and would not necessarily identify the District's internal control that might be significant deficiencies or material weaknesses as defined below. However, as discussed below, we identified a deficiency in internal control over compliance that we consider to be a material weakness.

A control deficiency in the District's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to administer a federal program such that there is more than a remote likelihood noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the District's internal control. We consider the deficiency in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as item 08-III-A to be a significant deficiency.

A material weakness is a significant deficiency, or combination of significant deficiencies that result in more than a remote likelihood material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the District's internal control. We consider the significant deficiency in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as item 08-III-A to be a material weakness.

Clarinda Community School District's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. While we expressed our conclusions on the District's responses, we did not audit Clarinda Community School District's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Clarinda Community School District and other parties to whom Clarinda Community School District may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

BRUCE D. FRINK
Certified Public Accountant

Bruce D. Frisk

January 19, 2009

Schedule of Findings and Questioned Costs

Year ended June 30, 2008

### Part I: Summary of the Independent Auditor's Results

- (a) An unqualified opinion was issued on the financial statements.
- (b) Significant deficiencies in internal control over financial reporting were disclosed by the audit of the financial statements, including a material weakness.
- (c) The audit did not disclose any noncompliance which is material to the financial statements.
- · (d) A significant deficiency in internal control over major programs was disclosed by the audit of the financial statements, including a material weakness.
  - (e) An unqualified opinion was issued on compliance with requirements applicable to each major program.
  - (f) The audit disclosed an audit finding which was required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
  - (g) The District's major program was as follows:
    - CFDA Number 84.010 Title I Grants to Local Education Agencies
  - (h) The dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
  - (i) Clarinda Community School District did not qualify as a low-risk auditee.

Schedule of Findings and Questioned Costs

Year ended June 30, 2008

### Part II: Findings Related to the Financial Statements:

### INSTANCES OF NON-COMPLIANCE:

No matters were reported.

### SIGNIFICANT DEFICIENCIES:

### 08-II-A SEGREGATION OF DUTIES

<u>Comment</u> - One important aspect of the internal control structure is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. Although the District does a fine job of dividing incompatible duties among existing personnel, the District Secretary still has the ability to override the system without the knowledge of any other personnel.

Recommendation - We recommend that the District continue to segregate incompatible duties as much as possible, reviewing them annually to achieve the maximum segregation possible within the existing personnel. We realize that the District Secretary has large number of required duties under the Code of Iowa which makes the situation difficult. We also realize that the District has a limited budget within which to hire additional personnel.

Response - We will continue to review and implement new procedures, when possible, to achieve the maximum segregation with existing personnel.

Conclusion - Response accepted.

### Part III: Findings For Federal Awards:

### INSTANCES OF NON-COMPLIANCE:

No matters were reported.

### SIGNIFICANT DEFICIENCIES:

CFDA Number: 84.010 Title I Grants to Local Education Agencies

Agency Number: 1197-G-08, 1197-GC-08, 1197-D-08

Federal Award Year: 2008 US Department of Education

Passed through Iowa Department of Education

08-III-A <u>Segregation of Duties over Federal Funds</u> - The District did not properly segregate custody, record-keeping and reconciling functions for funds, including those related to Federal programs.

Recommendation - We recommend that the District continue to segregate incompatible duties as much as possible, reviewing them annually to achieve the maximum segregation possible within the existing personnel. We realize that the District Secretary has large number of required duties under the Code of Iowa which makes the situation difficult. We also realize that the District has a limited budget within which to hire additional personnel.

Response - We will continue to review and implement new procedures, when possible, to achieve the maximum segregation with existing personnel.

Conclusion - Response accepted.

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Year ended June 30, 2008

### Part IV: Other Findings Related to Required Statutory Reporting:

- 08-IV-A Official Depositories Official depositories have been approved by the District.

  The maximum deposit amounts approved were not exceeded during the year ended June 30, 2008.
- 08-II-B <u>Certified Budget</u> Expenditures for the year ended June 30, 2008 did not exceed the certified budget amounts in any of the functions.
- O8-IV-C Questionable Disbursements No disbursements that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- O8-IV-D <u>Travel Expense</u> No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.
- 08-IV-E <u>Business Transactions</u> No business transactions between the District and District officials or employees were noted.
- 08-IV-F Bond Coverage Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- 08-IV-G Board Minutes No transactions requiring Board approval which had not been approved by the Board were noted.
- O8-IV-H Deposits and Investments No instances of noncompliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the District's investment policy were noted.
- O8-IV-I Certified Annual Report The Certified Annual Report was filed with the Department of Education timely and we noted no significant deficiencies in the amounts reported.
- O8-IV-J <u>Certified Enrollment</u> No variances in the basic enrollment data certified to the Department of Education were noted.